MEETING

STATE OF CALIFORNIA

INTEGRATED WASTE MANAGEMENT BOARD

SUSTAINABILITY AND MARKET DEVELOPMENT COMMITTEE

JOE SERNA, JR., CALEPA BUILDING

1001 I STREET

2ND FLOOR

COASTAL HEARING ROOM

SACRAMENTO, CALIFORNIA

TUESDAY, DECEMBER 6, 2005
10:00 A.M.

YVONNE K. FENNER, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 10909

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APPEARANCES

COMMITTEE MEMBERS

Mr. Gary Petersen, Chairperson

Ms. Cheryl Peace

Mr. Carl Washington

STAFF

Mr. Mark Leary, Executive Director

Ms. Julie Nauman, Chief Deputy Directory

Ms. Marie Carter, Chief Counsel

Ms. Lorraine Van Kekerix, Acting Deputy Director; Diversion, Planning, and Local Assistance Division

Mr. Phil Moralez, Branch Manager, State and Local Assistance Branch

 $\operatorname{Mr.}$ Bill Orr, Acting Deputy Director, Waste Prevention and Market Development Division

Ms. Shirley Willd-Wagner

Ms. Lisa Barry, Recycling Market Development Program

Mr. Mike Leaon

Mr. Don Tsukimura, Loan Officer, RMDZ Program

ALSO PRESENT

Ms. Alison Hudson, San Joaquin County Department of Public Works

Mr. Frank Ferrell, Greater Stockton Chamber of Commerce

Ms. Rosalie, Mulé, Board Member

Ms. Jana Nairn, Golden By-Products

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

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PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

1 PROCEEDINGS 1 2 CHAIRPERSON PETERSEN: Good morning, everybody. Welcome to the December 6th meeting of the Sustainability 3 4 and Market Development Committee. I'm Gary Petersen, and 5 I'm the new chair. And I'd like to thank our chair, 6 Rosario Marin, for appointing me to this, I hope. 7 (Laughter) 8 CHAIRPERSON PETERSEN: Anyway, it's an honor and a privilege to be here, and with all the things within 9 this Committee is -- the important thing is that I 10 understand, and I'm looking forward to being here. 11 There's agendas on the back -- everybody knows 12 13 the roll here. There's agendas on the back counter. If 14 anybody wants to fill out a speaker slip, to make sure 15 they do that and get it over to Ms. Balluch. Oh, yeah, cellphones and phones or pagers, 16 17 everybody is going to shut them off, right? And Ms. Balluch, could you call the roll, 18 please. 19 20 COMMITTEE SECRETARY BALLUCH: Certainly. 21 Peace? 22 COMMITTEE MEMBER PEACE: Here. 23 COMMITTEE SECRETARY BALLUCH: Washington? COMMITTEE MEMBER WASHINGTON: Here. 24

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COMMITTEE SECRETARY BALLUCH: Petersen?

- 1 CHAIRPERSON PETERSEN: I guess we're all here.
- 2 I'm here.
- 3 Okay. First of all, there is a special
- 4 commendation or recognition we'd like to make of Janet
- 5 Schneider, who was the first full-time executive director
- of the Central Costa County Solid Waste Authority. Janet
- 7 was instrumental in achieving high diversions by many
- 8 jurisdictions in Contra Costa. She is listening today on
- 9 the Internet broadcast, and we wanted to basically make
- 10 this public and recognize her for who she is and what
- 11 she's done.
- 12 Starting in December 1995, Janet became the
- 13 franchising authority on behalf of the Solid Waste
- 14 Authority, member agencies guaranteeing high-quality,
- 15 low-cost, customer response, environmentally sensitive
- 16 solid waste and recycling services throughout the
- 17 franchise service provider's area.
- 18 Some of her accomplishments include development
- 19 and adoption of jurisdictionwide ordinances regulating
- 20 residential solid waste, green waste, and recycled
- 21 material collection processing, disposal and litter
- 22 cleanup programs, and commercial recycling programs.
- 23 Implementing many of the innovative waste diversion
- 24 programs throughout Central Costa County include mini
- 25 grants, small business recycling programs, reuse and

- 1 cleanup days, and recycling-only cleanups, school
- 2 recycling with waste busters program, home composting,
- 3 rate reductions, composter discounts, chipper and
- 4 shredder rebates, electronic waste collection and events,
- 5 curbside collection, Recycling on the Move Program,
- 6 increased construction and demolition recycling. I'm
- 7 tired already. That's amazing.
- 8 Her years of service in Contra Costa helped the
- 9 jurisdiction within Contra Costa County and the State
- 10 meet many of its goals. Her enthusiasm and
- 11 professionalism set the stage for success.
- 12 Thank you, Janet, for your dedication to
- 13 achieving zero waste, and we wish you the best in your
- 14 new position.
- So anyway, that's for her.
- We want to do ex partes next, please.
- 17 COMMITTEE MEMBER PEACE: I am up-to-date.
- 18 COMMITTEE MEMBER WASHINGTON: I'm up-to-date.
- 19 CHAIRPERSON PETERSEN: I'm up-to-date.
- Okay. I guess we're going straight to our --
- 21 the executive director -- I mean, the Deputy Director
- 22 for -- hold on. I want to get it right here -- for
- 23 Planning and Local Assistance.
- Lorraine. There you are. Okay, Lorraine,
- you're on.

- 1 ACTING DEPUTY DIRECTOR VAN KEKERIX: Good
- 2 morning. I'm Lorraine Van Kekerix. I'm the acting
- 3 deputy director for the Diversion, Planning and Local
- 4 Assistance Division. And while we have just one agenda
- 5 item for you today, we're breaking Gary in, easing him in
- 6 to the DPLA Division items, we do have --
- 7 CHAIRPERSON PETERSEN: Easy is a good word.
- 8 ACTING DEPUTY DIRECTOR VAN KEKERIX: -- we do
- 9 have a number of things to report to you about, various
- 10 activities going on in our division.
- 11 First of all, our state agency staff have
- 12 completed reviews of 355 state agencies and large state
- 13 facility annual reports and have found that these
- 14 agencies meet the 50-percent diversion requirement of
- 15 AB 75. The executive director will send a notification
- of compliance to these agencies by the end of December.
- 17 Staff is preparing an agenda item which we will
- bring to the February 2006 Board meeting noting that 33
- 19 state agencies have not met the 50-percent mandate and
- are not in compliance as described in AB 75. In
- 21 addition, two state agencies have not submitted their
- 22 2004 annual report and will be included in the February
- 23 agenda item. In that agenda item staff will be asking
- 24 for specific direction and action from the Board.
- In terms of waste characterization work, the

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Board has obtained waste characterization data several 1 2 times in the past to help determine what is left in the waste stream and for use in Board policy decisions and 3 4 use by local governments. We have an update going -- or 5 we have an updated characterization study going on right 6 now. It's a multipart study that has four specific waste 7 streams. We're looking at waste from business generators, residuals from materials recovery facilities, 8 construction and demolition debris, and nonconstruction 9 and demolition self-haul and drop box waste. 10 11 The fieldwork portion of this study is approaching its final phase, and our MRF residuals 12 13 fieldwork will be completed by the end of December. 14 We've started the data analysis work, and we're going 15 back and forth with our contractor, and the final contractor report will be completed by May of 2006. 16 17 We also have disposal reporting system regulations that were revised and will go into effect on 18 19 January 1st, 2006. The revised regulations contain a 20 number of new requirements, but the ones I want to update 21 you on today are training for hauling companies, solid 22 waste disposal facility, and county staff that are 23 involved in the disposal reporting system; scales and

facilities; and transfer station material recovery

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weighing requirements for permitted solid waste disposal

facilities notification of disposal information that is

- 2 sent to counties and regional agencies.
- 3 At the time the regulations were adopted, the
- 4 Board asked us to put together assistance on these
- 5 four -- or these three requirements. The Board staff has
- 6 developed optional model training modules and optional
- 7 model reports. All the stakeholders were sent a notice
- 8 of an opportunity to review and comment on draft training
- 9 modules and optional model requests for exemption from
- 10 the scales requirement and a request to use an
- 11 alternative weighing system and additionally, an optional
- 12 model for the transfer stations and MRFs to submit
- information to the County.
- 14 Staff has requested comments on the materials by
- 15 December 16th, so we should be getting comments back from
- our stakeholders and be able to modify those to make them
- 17 more useful to our stakeholders as well as meeting our
- 18 regs requirements.
- 19 The Office of Local Assistance staff is
- 20 continuing to work with districts that participated in
- 21 the Environmental Ambassador Pilot Program that was in
- 22 effect from 2003 to 2005. The Desert Sands Unified
- 23 School District in Riverside County wants to build on the
- 24 success of the district's pilot food waste diversion
- 25 program that was implemented at five of the 25 schools

- 1 during the grant period.
- 2 The district is currently working out a plan
- 3 with the help of our Office of Local Assistance staff to
- 4 expand the pilot program in phases with the ultimate goal
- 5 of having food waste diversion implemented districtwide.
- 6 Board staff anticipates that the Desert Sand District
- 7 will serve as a model for other school districts around
- 8 the state in both planning and implementing a
- 9 districtwide school food waste diversion program.
- 10 And finally, a team of staff from the Office of
- 11 Public Affairs, Office of Local Assistance and E-Waste
- 12 staffed a booth at the California State Association of
- 13 Counties Annual Conference in San Jose. This conference
- 14 targeted local decision-makers and was a perfect
- 15 opportunity to discuss the various programs offered by
- 16 the Board. The team effort was very successful and
- 17 allowed a significant amount of information-sharing to
- 18 occur.
- 19 And that concludes my deputy director report.
- 20 Are there any questions?
- 21 CHAIRPERSON PETERSEN: Is there any questions?
- 22 Grand.
- Okay. Move on to the first item, consideration
- 24 of the amended nondisposal facility element for the City
- 25 of South Gate, Los Angeles County. Have there been any

- 1 slips turned in on this? Okay.
- 2 COMMITTEE MEMBER WASHINGTON: Mr. Chair, on this
- 3 item, I need to make a statement. I will be abstaining
- 4 from participating or voting on this item pursuant to
- 5 Government Code section 84308 because the operators of
- 6 the facility is being added to -- that is being added to
- 7 the City's NDFE are sponsoring a campaign fundraising
- 8 event in my honor later this month. So I will not be
- 9 participating or voting on this item.
- 10 CHAIRPERSON PETERSEN: Fine, Mr. Washington,
- 11 great.
- Do we hear a motion?
- Oh, staff presentation. Oh, sorry, Phil. Go.
- 14 MR. MORALEZ: That's okay. It's your first
- 15 time.
- 16 CHAIRPERSON PETERSEN: Yeah, it's my first time.
- 17 MR. MORALEZ: For the record, my name is Phil
- 18 Moralez, the branch manager for the State and Local
- 19 Assistance Branch. Good morning, Mr. Chairman and
- 20 Committee Members.
- 21 The City of South Gate is amending its
- 22 nondisposal facility element, NDFE, by identifying and
- 23 describing the interior removal specialist, IRS,
- 24 construction and demolition debris processing facility, a
- 25 new facility. P and E Division staff members have worked

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with the LEA to issue a registration permit for this 1 2 facility, and a Board item for a facility permit is not required. The City has submitted all required 3 4 documentation for this facility. 5 Board staff recommends approval of this 6 amendment to the City of South Gate's NDFE. 7 This concludes my presentation. Are there any questions? 8 9 CHAIRPERSON PETERSEN: Questions? 10 Anybody make a motion? COMMITTEE MEMBER PEACE: Okay. I'd like to move 11 Resolution No. 2005-320. 12 CHAIRPERSON PETERSEN: I can second it. 13 14 Call the roll, Deb, please. 15 COMMITTEE SECRETARY BALLUCH: Peace? COMMITTEE MEMBER PEACE: Aye. 16 COMMITTEE SECRETARY BALLUCH: Petersen? 17 CHAIRPERSON PETERSEN: Aye. 18 19 Grand. Okay. Mr. Bill Orr, there you are, acting deputy director for our Waste Prevention --20 21 CHIEF COUNSEL CARTER: Excuse me, Chair. That 22 item can go on consent, if you direct so. 23 CHAIRPERSON PETERSEN: Oh, it can? 24 CHIEF COUNSEL CARTER: Yes.

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CHAIRPERSON PETERSEN: This item we just voted

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1 on? 2 CHIEF COUNSEL CARTER: Yes. 3 CHAIRPERSON PETERSEN: Okay. We can -- we'll 4 put it on consent. 5 CHIEF COUNSEL CARTER: Thank you. 6 CHAIRPERSON PETERSEN: Thank you. 7 Okay. Bill, you're on. ACTING DEPUTY DIRECTOR ORR: Thank you, 8 Mr. Petersen and Committee Members. For the record, my 9 name is Bill Orr, and I'm acting deputy director for the 10 11 Waste Prevention and Market Development Division. I have a few items on the deputy director's 12 13 report. The first one is that as part of the Board's 14 Green Procurement Action Plan, staff are currently working with industry leaders to establish an 15 environmentally preferable standard for printing 16 duplication cartridges. Staff have had a series of 17 comment periods and are conducting an interested parties 18 workshop a week from today to refine the draft standards. 19 The workshop will be held next Monday, December 12th, in 20 21 Room 230 on this floor, right around the corner, from 22 1:00 to 4:00 p.m. So if there are any Board members or other folks that would be interested in attending this 23 workshop, you are welcome. 24 The standard will be used to define 25

- 1 environmentally preferable cartridges, to increase the
- 2 purchase of these products by state and local government
- 3 entities.
- 4 We also have good news from the Electronic Waste
- 5 Program. The revisions to the emergency regulations that
- 6 were approved by the Board in November were just approved
- 7 by the Office of Administrative Law.
- 8 COMMITTEE MEMBER WASHINGTON: All right.
- 9 CHAIRPERSON PETERSEN: That's probably a new
- 10 record.
- 11 COMMITTEE MEMBER WASHINGTON: Yeah, that's
- 12 great.
- 13 ACTING DEPUTY DIRECTOR ORR: The new emergency
- 14 regulations are effective as of December 6th, 2005. The
- 15 program will send an announcement to the list serve and
- 16 be available to assist recyclers and collectors in
- 17 complying with these changes.
- 18 COMMITTEE MEMBER WASHINGTON: Good job, Shirley.
- MS. WILLD-WAGNER: Thank you.
- 20 ACTING DEPUTY DIRECTOR ORR: And then a brief
- 21 update on the Recycling Market Development Zone Loan
- 22 Program and setting context for the items that will be
- 23 coming on a couple of loans. In terms of the current
- 24 available loan funds, to date this fiscal year the Board
- 25 has approved 7.4 million in RMDZ loans of which

- 1 2.6 million have been funded. It is expected to divert
- 2 159,000 tons annually from the California landfills and
- 3 create 71 jobs.
- 4 Today the Committee will consider three loans
- 5 totaling \$2 million. If these two -- actually there are
- 6 three loans, three loans. If these loans are approved,
- 7 then there remains approximately \$12 million in the RMDZ
- 8 subaccount for new loan applications.
- 9 In terms of new loan applications and prospects,
- 10 loan staff is currently analyzing two new loan
- 11 applications totaling \$2.3 million and working with 33
- 12 recycling businesses that have expressed interest in the
- loan program.
- 14 This concludes my deputy director's report. Are
- 15 there any questions before we move on to the next item?
- 16 COMMITTEE MEMBER WASHINGTON: Mr. Chair, not so
- 17 much as a question, but I certainly -- I shouted out, but
- 18 I do want to thank Shirley Willd-Wagner and the team for
- 19 doing an excellent job working with the folks on getting
- 20 these regs in place. And because of your work, the
- 21 administrative folks saw fit to grant. And again, I want
- to thank you and the team for doing a wonderful job at
- 23 working with the people and the stakeholders on these
- 24 particular regs.
- 25 CHAIRPERSON PETERSEN: Okay. Ms. Peace,

- 1 anything?
- 2 I'd also like to chime in on that. Well done.
- 3 Okay. Go to the first item?
- 4 ACTING DEPUTY DIRECTOR ORR: Yep.
- 5 CHAIRPERSON PETERSEN: Okay.
- 6 ACTING DEPUTY DIRECTOR ORR: Agenda Item D,
- 7 consideration of application to renew the San Joaquin
- 8 County Recycling Market Development Zone Designation.
- 9 It's Board Item 14. And the presentation will be made by
- 10 Lisa Barry.
- 11 CHAIRPERSON PETERSEN: Yes. State your name,
- 12 please.
- 13 MS. BARRY: Good morning, Chairman Petersen and
- 14 Board Member Peace, Washington, and Mulé. My name is
- 15 Lisa Barry, and I am staff with the Recycling Market
- 16 Development Program. I'm here to present Agenda Item 14,
- 17 consideration of the application to renew the San Joaquin
- 18 Recycling Market Development Zone.
- 19 The RMDZ program is a partnership between
- 20 California Integrated Waste Management Board and local
- 21 governments, and this program was created to assist the
- 22 local governments in developing markets for the materials
- they're diverting from landfills.
- 24 The San Joaquin RMDZ has submitted an
- 25 application to renew their ten-year designation cycle

14 which expires at the end of this month, December 2005. 1 2 The San Joaquin RMDZ is a countywide zone that encompasses about 1400 square miles of land. The zone is 3 4 administered by the San Joaquin Department of Public 5 Works in partnership with the Stockton Chamber of 6 Commerce and other regional organizations. 7 According to the 2004 RMDZ Annual Report, businesses participating in the RMDZ program diverted 8 approximately 111,400 tons of material from the region's 9 landfill in 2004 alone and employed over 360 people. 10 11 Over the last ten-year designation cycle, five RMDZ businesses have been granted loans awarding \$4.5 million, 12 13 over \$4.5 million to manufacturers ranging from plastic 14 extruders, composters, and C and D processors. 15 Because of the region's 20-percent projected ten-year growth rate, the County recently levied a 16 one-dollar-per-ton landfill fee to fund the expansion of 17 their waste diversion programs. They did this so they 18 19 can maintain their current 54-percent waste diversion 20 rate. 21 They have developed a second -- they have 22 developed an RMDZ strategic plan, and they've secured

developed an RMDZ strategic plan, and they've secured
funding for that plan which seeks to use -- which, among
other things, seeks to expand the use of post-consumer
materials and manufacturing, and they would like to

- 1 increase that to 15 percent by the year -- within two
- 2 years. This action was taken because local officials
- 3 acknowledged that the RMDZ program is an essential
- 4 component of the region's integrated waste management
- 5 strategy.
- In support of the Board's zero waste efforts,
- 7 the zone has hosted the first annual Recycling Market
- 8 Development REXPO or materials expo at the San Joaquin
- 9 County Fairgrounds, and that was in February of 2005. As
- 10 a result of that event, over 5,000 visited the expo and
- were introduced to post-consumer recycled-content
- 12 products. This event educated the general public,
- 13 municipalities, and the agricultural community to the
- 14 importance of the recycling industry, the positive impact
- it contributes to the region, and the need to buy
- 16 recycled-content products. The REXPO showcased over 25
- 17 products made regionally and showed innovative
- 18 recycle-content products throughout the region.
- 19 As a result of participating in that REXPO, just
- 20 it's hard to quantify the total effect, but one business
- 21 reported that they received over 1500 units of product
- 22 sales as a result of attending the show.
- 23 Furthermore, in support of the Board's Green
- 24 Procurement Action Plan, San Joaquin County is partnering
- 25 with the Board and neighboring zones within the Greater

- 1 Central Valley to host the second annual recycling expo.
- 2 That event will occur in January 2006, from the 19th to
- 3 the 21st, at the Stockton Fairgrounds. This event has
- 4 the support of regional local government organizations
- 5 and the agricultural community. And the REXPO will
- 6 strengthen the Board's diversion message and the
- 7 public/private partnership to increase recycled-content
- 8 products.
- 9 Additionally, the San Joaquin County included --
- 10 additionally, San Joaquin County, including the City of
- 11 Stockton, is one of our four -- is one of four counties
- 12 within the state that has been selected to participate in
- 13 the Market Assessment Action Plan Pilot Study. This
- 14 pilot study will track the flow of priority recyclable
- 15 materials to identify the economic impacts to the local
- 16 region. The pilot study will provide valuable
- 17 information to the local zone administrator as well as
- 18 Board staff.
- 19 An environmental review concluded that the San
- 20 Joaquin County's redesignation would not result in any
- 21 adverse physical impacts to the environment, and a notice
- 22 of determination was filed with the state clearinghouse
- 23 in August of 2005.
- 24 Jurisdictions in San Joaquin County RMDZ address
- 25 their commitment to ensuring environmental justice

- 1 through their resolutions, and they said in the
- 2 resolutions that they would administer or help administer
- 3 the RMDZ program in a manner that seeks to ensure the
- 4 fair treatment of people of all races, cultures, and
- 5 incomes.
- 6 Based on the information available, staff is
- 7 unaware of any environmental justice issues specific to
- 8 the proposed zone redesignation. Staff recommends that
- 9 the Board approve Option One and adopt Resolution
- 10 No. 2005-330. The decision to renew the San Joaquin RMD
- for another ten-year term will allow recycled-content
- 12 product manufacturers and other qualified businesses to
- 13 continue to receive the technical business support and
- 14 financial services provided by the Board's RMDZ program.
- 15 Alison Hudson with the San Joaquin County
- 16 Department of Public Works and Zone Administrator Frank
- 17 Farrell with the Stockton Chamber of Commerce are here to
- 18 make brief statements in support of the RMDZ program.
- 19 CHAIRPERSON PETERSEN: All right. Thank you,
- 20 Lisa.
- Okay.
- MS. HUDSON: Good morning.
- 23 CHAIRPERSON PETERSEN: Good morning. Heck of a
- 24 program.
- MS. HUDSON: You know, it's funny that you

- 1 should say that because I have to be honest, I think it's
- 2 worth saying that the RMDZ program was really initially
- 3 pushed by only one city, and the rest of us sort of went
- 4 along with it because Stockton really wanted to do it.
- 5 They did a lot of work, and so we sort of bumped along.
- 6 We were, you know, a very rural county at the time, even
- 7 though it was just ten years ago.
- 8 Over a period of time, we got involved with
- 9 Lisa, and Lisa began to educate us as to how this could
- 10 really benefit us. And, of course, at the same time we
- 11 had all this -- this economic situation started to heat
- 12 up, and people started to move in, and we weren't quite
- as rural as we used to be.
- So we needed a new zone administrator because
- 15 Stockton couldn't do the job anymore. They -- they --
- they came to us and said, "This is too big for us." We
- 17 were fortunate enough to find Frank, who has a great deal
- 18 of experience in this area and is also a member of the
- 19 chamber, and it has turned into a fabulous relationship
- 20 that has really allowed us to blend our strengths. And
- 21 we now have a very vibrant, although young, group of
- 22 cities and organizations and industries that are working
- together to really try to play off each other and bring
- 24 all of the benefits of the RMDZ to the County.
- 25 We really appreciate your support. I think our

1 situation really is a great example of why a program like

- 2 this is a long-term program. It takes a while to get
- 3 people educated. Your staff come in and out. Cities and
- 4 jurisdictions change and grow, and the economic situation
- 5 changes, and you begin as you get further into it to
- 6 really understand how it benefits you. So we are strong
- 7 supporters of the RMDZ. We appreciate all the training
- 8 that we get, and we'd like for you to continue to give us
- 9 training. We want to send more people. Our
- 10 jurisdictions are now all expressing an interest in
- 11 going.
- 12 And, you know, we also appreciate the CalMAX,
- 13 which we find we're going to be using and we are using
- 14 more and more. So thank you, for hanging with the
- 15 long-term benefits of this program. It's not a flash in
- 16 the pan. It's not short and fancy. It's -- really
- 17 requires a long-term effort, and we really appreciate all
- 18 your support in the process. And Lisa Barry's done a
- 19 great job for us.
- Thank you very much.
- 21 MR. FARRELL: Good morning. Frank Farrell,
- 22 Greater Stockton Chamber of Commerce and public policy
- 23 director.
- 24 What can I say about our favorite zone liaison
- Lisa Barry, affectionately known as LB? We -- we are so

1 grateful for the opportunity to participate in this

2 private/public partnership because it's very important in

- 3 any economic development program, is the private working
- 4 with the public to -- making things happen for a positive
- 5 environment for everyone. So on behalf of the Greater
- 6 Stockton Chamber of Commerce, I want to thank you very
- 7 much for giving us this opportunity.
- 8 We continue to work in collaboration with all
- 9 jurisdictions and the State of California and as well as,
- 10 you know, participating in the zone, zone work workshops,
- 11 which have been very beneficial for us to learn more and
- 12 to build that nexus with our colleagues throughout the
- 13 state of California.
- 14 So I want to thank you again for this
- 15 opportunity.
- 16 CHAIRPERSON PETERSEN: Well, that's pretty
- 17 grand. Way to go, Lisa.
- 18 And, you guys, this is a great program and --
- 19 well, it's the way you create job and infrastructure
- 20 within in your community and make things happen. It's
- 21 really great.
- MS. BARRY: Are there any other questions
- 23 regarding this agenda item that I can answer for you
- today?
- 25 COMMITTEE MEMBER PEACE: I don't know if there

- 1 are any other questions, but I mean, this is just
- 2 incredible. This is how we envision a program working.
- 3 This is such a great example.
- 4 From the fee that you charge that was -- where a
- 5 portion of that goes -- is this working -- it goes to the
- 6 RMDZ program, to hosting a first annual recycling market
- 7 exposition, to being a partner in the Green Procurement
- 8 Action Plan and the Market Assessment Action Plan. This
- 9 is just incredible. So thank you and thank you, Lisa.
- 10 And if there aren't any other questions, I'd
- 11 like to move Resolution No. 2005-330.
- 12 COMMITTEE MEMBER WASHINGTON: Second.
- 13 CHAIRPERSON PETERSEN: Ms. Balluch, could you
- 14 call the roll.
- 15 COMMITTEE SECRETARY BALLUCH: Peace?
- 16 COMMITTEE MEMBER PEACE: Aye.
- 17 COMMITTEE SECRETARY BALLUCH: Washington?
- 18 COMMITTEE MEMBER WASHINGTON: Aye.
- 19 COMMITTEE SECRETARY BALLUCH: Petersen?
- 20 CHAIRPERSON PETERSEN: Aye.
- 21 And that moves to consent. Great.
- MS. BARRY: Thank you, Board Members.
- 23 CHAIRPERSON PETERSEN: Thank you, Lisa. Well
- done.
- We have Board Member Mulé here on another item

- 1 that we have that's No. 19 and in -- because of time
- 2 constraints and things, we'd like to move that to -- and
- 3 it's all yours.
- 4 BOARD MEMBER MULE': Thank you, Mr. Chair.
- 5 ACTING DEPUTY DIRECTOR ORR: Okay. This is Item
- 6 No. 19, Item I on the agenda, discussion of Board led
- 7 collaborative efforts to increase collection and
- 8 recycling of post-consumer plastic.
- 9 Michael Leaon will present the item.
- 10 Board Member Mulé, do you have anything that you
- wanted to say up-front regarding this process?
- 12 BOARD MEMBER MULE': Well, what I'll -- I will
- make my comments after the presentation.
- 14 ACTING DEPUTY DIRECTOR ORR: Okay, great.
- BOARD MEMBER MULE': Thank you, Bill.
- 16 ACTING DEPUTY DIRECTOR ORR: Okay. Mike.
- 17 (Thereupon an overhead presentation was
- 18 presented as follows.)
- 19 MR. LEAON: Good morning, Mr. Chairman and
- 20 Committee Members. For the record, my name is Mike
- 21 Leaon. I supervise the Plastics Recycling Technology
- 22 Section here for the Board. And this morning I'll be
- 23 overviewing our collaborative efforts on increasing
- 24 plastics recycling in California.
- 25 --000--

23

1 MR. LEAON: And to begin, I'd like to review

- 2 some of the environmental issues that I'm sure we're all
- 3 very familiar with plastics. First and foremost,
- 4 generation of plastic products is increasing, especially
- 5 in packaging where plastics is replacing other packaging
- 6 materials.
- 7 Unfortunately, we don't see a commensurate
- 8 increase in the recycling rate for plastics, and that
- 9 recycling rate nationally is around 5 percent, also in
- 10 California, and this lags far behind other material
- 11 types. So it's important that we do focus on increasing
- 12 the recycling of plastic to help meet AB 939 diversion
- mandates.
- 14 Disposal of plastic is also on the increase
- incrementally. It's currently 9.5 percent of
- 16 California's disposed waste stream, up from about
- 17 8.9 percent in the last waste characterization study.
- 18 Plastics also presents problems in regard to
- 19 release of plastic materials in the environment, not only
- 20 litter of packaging and containers, but also pellet loss
- of preproduction pellets, both in transport and at
- 22 production facilities. These pellets and containers and
- 23 film end up in the environment where they can clog storm
- 24 drains, cause flooding. There are aesthetic -- adverse
- 25 aesthetic impacts, also impacts on wildlife and some

- other serious concerns that will probably require further
- 2 study, the possibility plastic particles being
- 3 lipophilic, adhering pesticides to them, and concerns
- 4 about bioaccumulation of toxins in the food chain.
- 5 --000--
- 6 MR. LEAON: A little history, previous Board
- 7 items, the Plastics White Paper, this was a stakeholder
- 8 process that we began, I believe, in 2001 and that
- 9 wrapped up in June of 2003. This was a significant
- 10 effort with considerable feedback and several workshops
- 11 held with stakeholders. And the white paper presented a
- 12 menu of policy options for the Board's consideration. I
- 13 believe there is 40-plus of recommendations.
- 14 At the June 2003 Board meeting, the Board did
- 15 select its preferred options, policy options, and staff
- 16 has been actively working on those policy options since
- 17 that time.
- 18 And some of the key recommendations were that we
- 19 continue with a shared responsibility/products
- 20 stewardship approach, continue with our collaborative
- 21 approach, and also that the Board support emerging
- 22 technologies.
- 23 Regarding RPPC enforcement, in 2004 there was a
- 24 significant change to that law. Senate Bill 1729 removed
- 25 the requirement that the Board annually calculate

- 1 recycling rates, the all container and the PET recycling
- 2 rates for containers. These rates were largely driven by
- 3 beverage containers, which were exempted from the law and
- 4 as such did not reflect the actual recycling of regulated
- 5 containers.
- 6 So the determination was that resources were
- 7 better spent on actually enforcing the law rather than
- 8 calculating recycling rates that didn't reflect the
- 9 actual implementation of the law. As a result of that,
- 10 at the December 2004 Board meeting, the Board adopted an
- 11 RPPC protocol. In that protocol, we will conduct annual
- 12 RPPC certifications of a limited number of product
- 13 manufacturers. Manufacturers are expected to be in
- 14 compliance with that law at all times; however,
- realistically we want to do a manageable number of
- 16 companies each year, and the Board decided on no more
- than 100 companies in each cycle.
- 18 The Board also directed staff to do some
- outreach and education efforts for RPPC in 2005. I'll
- 20 talk a little bit more about that later.
- 21 Also, the Plastic Trash Bag Program Leg. Report,
- 22 that report was adopted by the Board last February. And
- 23 again, a key recommendation out of that report was that
- the Board continue with a collaborative/voluntary
- 25 approach to look at developing strategies to implement a

- 1 comprehensive approach for collecting and recycling film
- 2 plastics.
- 3 --000--
- 4 MR. LEAON: To summarize some of the
- 5 collaborative efforts that are ongoing, and some of these
- 6 are historic now, we do conduct monthly interested
- 7 parties meetings, and we have a Listserv with, I believe,
- 8 about 1400 individuals on that Listserv. We have
- 9 excellent participation in those interested parties
- 10 meetings, both by people in person and through the
- 11 conference, teleconference.
- 12 In 2004, we -- in October of 2004, we held a
- 13 working group meeting on film plastic and asked
- 14 stakeholders to help us identify what area should we be
- 15 focusing on in regard to increasing the collection of
- 16 film plastic. And we identified three areas: One, the
- 17 first one, being the matrix where we wanted to look at
- 18 generation versus collection methods; also, education and
- 19 outreach efforts; and also, washing and sorting
- 20 technology, specifically for ag film. And I'll also talk
- 21 about those working groups in a little more detail.
- 22 We have also conducted several workshops and
- 23 conferences over the last fear years, the most recent
- 24 being last October's conference, which was highly
- 25 successful, and I'll also talk a little bit more about

- 1 that.
- 2 --000--
- 3 MR. LEAON: Regarding the film working groups
- 4 that flowed out of that October workshop, the first is
- 5 the matrix. Again, we were looking at working with our
- 6 stakeholders, sources of film versus collection methods.
- 7 And we developed the table that you will find in
- 8 Attachment 1 in your packet for this item. And it lists
- 9 sources of generation that are in rank order. This is
- 10 what the stakeholder group identified as these are your
- 11 top priorities.
- 12 And then it also looked at collection methods,
- and where there's an X, that is the stakeholders'
- 14 consensus that that's the best method to use for
- 15 collecting that particular category of film product. So
- the areas that were targeted were first commercial film
- 17 or transport packaging, your shrink wrap and stretch
- 18 wrap; second, your residential film and grocery bags; and
- 19 third, ag film. The other categories that you find on
- 20 your table will be the subject of future focus, and that
- 21 will include institutional generators, industrial
- 22 generators, and construction film.
- --000--
- 24 MR. LEAON: The film working group on education,
- 25 we actually had two subgroups here, one on general

- 1 education and a second on technical education.
- 2 The general education focused on the how do we
- 3 increase the collection of grocery and merchandise bags?
- 4 The consensus that came out of that work group was that
- 5 we should be looking at retail outlets and grocery
- 6 stores, and we think that we can do a much better job of
- 7 highlighting the available collection services there,
- 8 making better signage, and just generally raising the
- 9 awareness of the public that you can recycle at your
- 10 local grocery store.
- Some of the projects that are happening now at
- 12 the local level include a demonstration project between
- 13 the City of San Juan Capistrano and Hilex, Hilex Poly,
- where they're collecting bags through curbside.
- 15 Groceries sacks are -- residents are provided with a blue
- bag, and they can put their grocery sacks in a blue bag,
- 17 which is then collected through the curbside program and
- 18 separated at the local MRF there. That project is
- 19 ongoing.
- 20 Also, the City of San Francisco, which had been
- 21 considering a 17-percent fee on bags, which would include
- 22 paper and plastic, to pay for the cost of managing those
- 23 bags, the City has worked out an agreement with industry
- 24 on using a voluntary collaborative approach at the local
- 25 level to both reduce the number of bags that are being

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1 used and to help increase collection of bags at the local

- 2 level.
- 3 The technical working group focused on
- 4 increasing post-consumer -- increasing use of
- 5 post-consumer plastic. And one of the things that we
- 6 wanted that group to do was to look at the quality
- 7 assurance/quality control guidelines report that CSU
- 8 Chico had prepared for the Board. This report targeted
- 9 processors and helping then implement QA/QC programs so
- 10 that they could provide a higher quality product to
- 11 potential end users.
- 12 It identified five grades of post-consumer
- 13 material. The group reviewed the report, and we did make
- 14 some additional changes based on that review. And staff
- is now in the midst of preparing some promotional
- 16 materials to promote the use of those, those guidelines
- 17 and the five -- the five levels of PCM quality. Okay.
- 18 --000--
- 19 MR. LEAON: The next working group focused on ag
- 20 washing and sorting technology. And there are
- 21 environmental problems associated with ag film. One of
- 22 the things that we discovered was that when this film is
- 23 pulled from the field, it's removing topsoil with it.
- 24 Unfortunately, it makes the film itself dirty, but it
- 25 removes valuable topsoil from the field. So there's a

- 1 need to look at better ways to get the material out of
- 2 the field, leaving the soil on the field.
- 3 Also, the dirty condition reduces the
- 4 recyclability of the film, again, emphasizing the need,
- 5 again, that we need wash lines.
- 6 It's also expensive to transport and landfill.
- 7 Because the material is so bulky and difficult to handle
- 8 and takes up a lot of space in the landfill, they charge
- 9 a significant fee to dispose of ag film at the landfill.
- 10 As a result, there are issues with illegal dumping and
- 11 burning with ag film. So there are definitely issues
- 12 that we need to address in regard to ag film.
- 13 Specifically, we need wash lines, and we need
- 14 consolidation points to set up an efficient collection
- 15 system that's going to get this material off the field,
- 16 diverted from the landfill, and get it cleaned up. And a
- 17 consensus is that if this material is collected and
- 18 processed and washed, there are markets for it
- 19 specifically through the dimensional lumber and other
- applications.
- 21 --000--
- MR. LEAON: After we had completed the working
- 23 groups, which we wrapped up in, oh, August, September of
- 24 2004, we then wanted to take that information and share
- it with a wider audience, so we held a conference in

- 1 October. And, again, some of the objectives were share
- 2 that information generated from the working groups with a
- 3 wider audience and then to take the next step, and we
- 4 proposed a collaborative project for increasing both
- 5 plastic film recovery and also container recovery. One
- 6 of the common denominators in both the film and container
- 7 side is that we hear from manufacturers, "We can't get
- 8 enough material." So we would like to work in a
- 9 collaborative process to get that material collected and
- 10 get it processed and get it to market.
- 11 We also provided RPPC compliance training for
- 12 regulated industry as a part of that conference. The
- 13 conference was, I think, very, very successful. It
- 14 generated a lot of enthusiasm for the proposed projects,
- and I will go into more detail on those projects.
- 16 --00o--
- 17 MR. LEAON: On the film recovery side, we're a
- 18 little bit further along on the film side than the
- 19 container side, having done those working groups in 2004.
- 20 And the proposed project that you see outlined here,
- 21 we're flexible on this, we want to work with
- 22 stakeholders. We are proposing that we hold a workshop
- 23 on January 25th to look at the project, refine it, and
- then move to Phase II, which we'd have two working
- 25 groups, one on the residential/commercial film side and

- 1 the other on ag. We want to move to the implementation
- 2 phase. We want to select specific strategies, programs
- 3 and projects based on the hierarchy that we identified,
- 4 and move to Phase III, which will be the actual
- 5 implementation. So we want to move away from
- 6 conceptualizing and move towards implementation on the
- 7 film side.
- 8 After the implementation phase, we would
- 9 annually review progress and determine the next steps and
- 10 make recommendations for future efforts.
- 11 --000--
- 12 MR. LEAON: On the container side, we have to go
- 13 through a similar process that we went through on the
- 14 film side, but we first need to do that conceptualizing
- 15 and prioritizing. And we would begin with the container
- 16 project with that type of effort, where we have working
- 17 groups to help advise the Board on what are the material
- 18 types and collection methods that we should be
- 19 prioritizing and focusing on.
- 20 Once we have completed that process, the steps
- 21 outlined in this proposed project are identical to what
- 22 we proposed on the film side. Move to an implementation
- 23 phase, implement projects, annually review progress, and
- 24 make recommendations for changes in the future.
- 25 --000--

- 1 MR. LEAON: As one of our other collaborative
- 2 efforts that have been ongoing, an organization which
- 3 includes environmental groups, industry, and state
- 4 agencies, Plastic Debris Rivers to Sea, is developing a
- 5 California action plan for litter. We have been involved
- 6 with that process. We presented at their September
- 7 conference. We reviewed the draft plan. We have another
- 8 meeting coming up next week to review that draft plan.
- 9 This effort is being spearheaded by the Coastal
- 10 Commission, and we plan to continue to be involved in the
- 11 development of that action plan.
- 12 Board staff also from the Plastics Recycling
- 13 Technology Section worked with local government staff
- 14 here at the Board and went to local task force meetings,
- 15 presented information on what are the things that we're
- 16 working with on plastic. And that generated a
- 17 significant amount of interest and participation in our
- 18 process, so that has been a highly effective activity.
- 19 Something else that's happening locally, the Los
- 20 Angeles Polystyrene Task Force is again a private/public
- 21 partnership to mitigate for litter in the Los Angeles
- 22 River Basin. Board staff is serving on that task force.
- 23 CPCFA, that's the California Pollution Control Financing
- 24 Authority, we provided information to CPCFA that resulted
- in a policy change by that organization where they had

34 made a decision to go ahead and fund plastics recycling 1 2 facilities, and they did provide funding to Al's Plastic 3 in Southern California for expansion of their wash line. 4 So that was a significant accomplishment as well. 5 Finally, the plastics clearinghouse, we do have 6 a mandate that we maintain a clearinghouse of 7 information. We took that information and put that onto an online database so that the public can go to that 8 database and find reprocessors, brokers, and recyclers. 9 10 --000--11 MR. LEAON: Another activity stemming from the White Paper is the support of emerging technologies. I 12 13 talked about the QA/QC guidelines. We also have a study 14 right now which we're wrapping up on compostable products. This study has been performed by Professor Joe 15 Green with CSU Chico. He will be at the January 24th 16 interested parties meeting to present his findings on 17 that report, and the final report is actually being 18 19 completed this month. 20 That particular study looked at compostable 21 products, meeting the ASTM definition of compostable. We 22 have a follow-up study, which Professor Green is also going to be preparing, which looks at biodegradable 23

definition of compostable, but also products that are

products, not only products that meet that ASTM

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- 1 biodegradable or degradable that don't necessarily meet
- 2 that particular definition. Not only will we be testing
- 3 in commercial compost facilities, we'll also be testing
- 4 those products in simulated air, water, and soil
- 5 environments. We'll determine the decomposition
- 6 by-products and evaluate the environmental fate of those
- 7 products.
- 8 --000--
- 9 MR. LEAON: On the RPPC side, again, in December
- 10 2004 the Board directed us to do some education and
- 11 outreach. We've completed those tasks for '04. We've
- 12 updated our web page. We've updated our forms and
- 13 frequently asked questions brochure. We put ads in trade
- 14 publications. And we did the training at the 2005 -- or
- the, yes, the October 2005 conference.
- And finally, we had been pursuing rulemaking
- 17 changes to the RPPC law. We've currently shelved those
- 18 regulatory amendments, and we're first going to examine
- 19 possible statutory changes to that law. We're in the
- 20 process of forming an advisory group, and we'll ask that
- 21 group to help us develop options for possibly resizing
- the statute, and then we'll revisit the regulation after
- any statutory change should be implemented.
- 24 That concludes my presentation.
- 25 And actually, before I finish, I do want to

36 thank Rosalie for her leadership on all of these efforts 1 2 and for the help in this process. CHAIRPERSON PETERSEN: Rosalie? 3 BOARD MEMBER MULE': Thank you, Mr. Chairperson. 4 5 CHAIRPERSON PETERSEN: You're welcome. 6 BOARD MEMBER MULE': First of all, I want to 7 thank you, Mike, and Christine, I see you in the audience 8 and all of your staff that in the last year, year and a half that I've been involved in this effort, I can't tell 9 you how hard this staff has worked in pulling together 10 information that we had no idea what was out there. What 11 we did when we first started or staff first started with 12 13 the initial workshops in October of '04, we realized that 14 there was a lot of information out there, and we didn't 15 have our hands on it, and we needed to go out and gather 16 it. And again, thanks to Christine especially for 17 traveling around the state and finding -- finding out 18 such things, for example, at the Crazy Horse Landfill in 19 Monterey County, I attended a local solid waste task 20 21 force meeting with Christine, and we discovered on a site 22 visit at Crazy Horse that they were collecting at the height of their season, which is 30 to 45 days, they were 23

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collecting 250 tons per day of agricultural film plastic.

They didn't want it in their landfill. It was coming in

- 1 already separated. They were setting it aside at the
- 2 landfill, and they were putting it in the landfill at the
- 3 end of the day. They just hated to do that, but they did
- 4 that because they had no alternative.
- 5 Not only did we discover that, but we found out
- 6 that they were charging. The normal tipping fee, I
- 7 think, was about 46, 50 dollars a ton. They were
- 8 charging double that, \$96 a ton. And people were paying
- 9 that to get rid of this. So Christine and I, we just
- 10 couldn't believe. It was like hitting the jackpot,
- 11 because we said here is a source for plastic and for that
- to be pelletized for other products.
- 13 The other thing that I want to mention is that,
- 14 you know, we -- timing is on our side. We all know that
- 15 the markets for plastic products containing recycled
- 16 post-consumer material has -- has become much stronger.
- 17 The demand is much greater. We're seeing markets now
- 18 that didn't exist or were very, very weak just even five
- 19 years ago for plastic lumber and other consumer products,
- 20 so that's really created the demand for these products.
- 21 So then we realized that we needed to go out and find out
- 22 where this material was and then how do we collect it.
- The other thing was in working with the washing
- 24 and sorting facilities, we found out that there's three
- 25 companies -- one you're going to hear about today, but

- 1 there's three companies that are interested in siting
- 2 washing facilities here in California.
- 3 The other thing that we found out in this last
- 4 year is that there are 16 communities throughout
- 5 California that we know of that are collecting
- 6 residential or curbside residential collection of plastic
- 7 film, again plastic grocery bags, plastic retail bags.
- 8 One great example is the San Juan Capistrano partnership
- 9 with Hilex Poly and CR and R and the City of San Juan
- 10 Capistrano, very successful program.
- 11 The other thing that we found out is that the
- 12 material recovery facilities, many of them throughout the
- 13 state of California, are pulling this plastic film at the
- 14 front -- off at the front end of their sort line. They
- don't want that material to go through their process and
- 16 get stuck in their -- you know, in their sort line. So
- 17 they're pulling that material. So again, that was, you
- 18 know, something we said, wow, they're already pulling,
- 19 they're already sorting this material.
- 20 Another exciting thing that we found out was in
- 21 terms of commercial film collection, the Wal-Marts
- 22 throughout the state of California are collecting film
- 23 plastic. They're doing it throughout the state. They're
- 24 doing it, I think, throughout the country now. Also,
- 25 Kohl's Department Stores are doing it. So there's a lot

- that's already going on, and that's, I think -- if
- 2 anything, that was very, very beneficial for all of us to
- 3 learn, that there's already a lot of effort going on in
- 4 film collection and processing.
- Now, how do we expand that? And that's where
- 6 we're at now. I think that's what our January 25th
- 7 meeting we're going to kicking off that effort.
- And again, I just want to thank staff, because
- 9 it's -- it's been a very, very good process. I also want
- 10 to thank all the stakeholders who have been involved with
- 11 our work groups, done an outstanding job of getting a lot
- 12 of information to us. And I really see the tide turning.
- 13 I really do think that this whole idea of collaborative
- 14 effort is very fruitful for us, and I think that we are
- 15 going to see increased collection, increased processing,
- 16 and increased use of plastic film.
- 17 And again, I just hope that we can replicate
- 18 this with the container recovery as well. But again, I
- 19 just want to thank Mike, you, Bill, Christine, everybody,
- 20 all our stakeholders for their involvement in the
- 21 process. Thank you.
- 22 CHAIRPERSON PETERSEN: Any other thing, Mike?
- MR. LEAON: No, though I would be remiss if I
- 24 also didn't think thank Christine Flowers, who has moved
- on to Office of Local Assistance, but she was

- 1 instrumental in helping collect a lot of the information
- 2 that Rosalie was speaking to.
- 3 So thank you, Christine.
- 4 And I will be continuing to work with Christine
- 5 on plastics issues. And also I would like to thank our
- 6 stakeholders as well.
- 7 CHAIRPERSON PETERSEN: Any of the Members?
- 8 COMMITTEE MEMBER PEACE: Great job. Thank you
- 9 for all the work you've done.
- 10 And thank you, Rosalie, for heading this up.
- BOARD MEMBER MULE': You're welcome.
- 12 CHAIRPERSON PETERSEN: All right. Thank you.
- 13 I just have a couple of things. One, since I'm
- 14 new here and I see all this, this is amazing, what you
- guys have put together and how you're pushing the
- 16 envelope here. The other really key important thing is
- 17 the wash lines that have been -- instead of collecting
- 18 the film. Well, film's been collected for a long time,
- 19 and it's been shipped to Indonesia and to China and other
- 20 places, some of it not so good, some of it good. I've
- 21 seen wash lines. I've been in China to see where the
- 22 markets were when I was with Recycle America. But now
- 23 we've got wash lines coming here. Now, that means that's
- 24 a big change. And the market is there.
- The other thing that we've got to take a look

- 1 at: Where is the market on price? And whatever we do in
- 2 the recycling business, what drives recycling is market
- 3 price. You pay more, it comes out. It's real simple.
- 4 And so I'm just -- well, I'm really looking
- 5 forward to working with you guys on the plastic side of
- 6 this thing. And there are some players out there that
- 7 are to be congratulated, and there's some players out
- 8 there that really need to do something more, a lot more.
- 9 So it's going to be very interesting.
- 10 MR. LEAON: Thank you.
- 11 CHAIRPERSON PETERSEN: Thank you, Mike.
- 12 Okay. And will you guys keep us posted as where
- we're going and what we're doing here?
- MR. LEAON: We will certainly do that.
- 15 CHAIRPERSON PETERSEN: Because my interest is
- real high on this, and I know the other Board members are
- 17 very interested as well. So thank you.
- 18 Bill?
- 19 ACTING DEPUTY DIRECTOR ORR: Okay. At this
- 20 point we're going to go back to the regular agenda, to
- 21 the first of the loans. It will be Item E, which is
- 22 Board Item 15, consideration of the Recycling Market
- 23 Development Revolving Loan Program application for ENO
- 24 Plastics, LLC, fiscal year 2005/06. And this item will
- 25 be presented by Don Tsukimura.

- 1 MR. TSUKIMURA: Good morning and welcome, Chair
- 2 Petersen. Can you hear me? Good morning, Chair Petersen
- 3 and welcome. Good morning, Committee Members. I'm Don
- 4 Tsukimura, loan officer for the RMDZ loan program.
- 5 This morning I'll be presenting three loans, the
- 6 first of which should be of particular interest since it
- 7 involves ag film plastic. That's Item E, or Agenda
- 8 Item 15. This presents for consideration the ENO
- 9 Plastics, LLC, application to the Recycling Market
- 10 Development Revolving Loan Program.
- 11 A program note here is that ENO Plastics
- 12 originally requested a loan of 1,062,400 to purchase
- 13 equipment and provide working capital. On December 1st,
- 14 the loan committee approved a reduced loan amount of the
- 15 \$912,400 to finance the purchase of equipment only,
- 16 citing that there was inadequate collateral to fund the
- 17 working capital due to the fact that the appraisal that
- 18 was done did not have comparable equipment sales. ENO
- 19 Plastics has acknowledged that they will be able to
- 20 continue the project with the reduced loan amount.
- This project is projected to divert up to 10,000
- 22 tons of post-consumer plastic ag film annually from the
- 23 landfills. The project will be located in Camarillo,
- 24 California, within the Ventura County recycling market
- 25 development zone. ENO Plastics is a newly created

1 company that will collect used agricultural film from

2 farmers, transfer stations, and waste haulers. This used

- 3 plastic will then be manufactured into post-consumer
- 4 plastic resin for sale to manufacturers of plastic
- 5 products.
- The managing member, Mr. Zach Xu, has extensive
- 7 experience in the plastic industry as a plastics broker
- 8 and -- for several years and he has done extensive
- 9 research to determine the feasibility and logistics of
- 10 this project to be located in Ventura County.
- 11 Staff from the Board's Permitting and
- 12 Enforcement Division has reviewed the project and reports
- 13 that no solid waste program is required. Diversion,
- 14 Planning and Local Assistance Division has reviewed the
- 15 project and determined that materials to be processed are
- 16 normally disposed of in a landfill.
- 17 ENO Plastics has already secured a site. They
- 18 have addressed all permitting issues. They have begun
- ordering their equipment, and hopefully they will be
- fully operational by perhaps end of spring 2006.
- 21 Mr. Zach Xu, Mr. Jack Wong, and Mr. Michael Wang
- of ENO Plastics is present here today to answer any
- 23 specific questions that the Committee may have regarding
- their project.
- 25 And staff is recommending approval of this

- 1 agenda item as presented. And I'd like to open it up for
- 2 any questions you may have at this time.
- 3 CHAIRPERSON PETERSEN: This is the exact
- 4 programs we're talking about, expanding the plastics
- 5 recycling, and I am just thrilled that this is happening.
- 6 Do we have a speaker?
- 7 MR. XU: Good morning, Chairman. Good morning,
- 8 Committee Members. I am Zach Xu from ENO Plastics.
- 9 Thank you for the opportunity to be here to talk about my
- 10 project.
- 11 First, I want to thank -- I have a long list
- 12 here -- the Recycling Market Development Zone staff, the
- 13 loan committee, and the loan staff, the Integrated Waste
- 14 Management Board staff, and also the RMDZ zone
- 15 administrators in the county of Ventura.
- We have been working closely with the zone and
- 17 the RMDZ since the beginning of this year. And we --
- 18 like Don Tsukimura said, we are going to target to
- 19 recycle 10,000 tons of agriculture film plastics
- 20 collected only in the county of Ventura. There should be
- 21 more than 10,000 tons disposed just in the county of
- 22 Ventura.
- We have ordered the machines, and our scheduled
- 24 operation should be in April, to be exact. We also have
- 25 acquired all the permits approval.

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1 We have experience in recycle agriculture film

- 2 plastics in China. We are very confident that this is
- 3 going to work. We have worked for more than 18 months
- 4 with consultants, engineers, to design something that
- 5 will fit the market in this country, which is a less
- 6 labor-intensive system, to wash and grind and repelletize
- 7 the agriculture film plastics.
- 8 We will continue to work closely with the zone
- 9 members and the staff because we believe that there are
- 10 going to be more plastics to be recycled, not just
- 11 agriculture film plastics, but also film collected from
- 12 the curbside, because our wash lines are capable of
- 13 handling such materials if adequate film is provided to
- 14 us at a very efficient cost in terms of transportation.
- 15 I also want to mention that we've also been
- 16 participating in the work groups, the film collection
- 17 work groups, and we find it very useful. And that is one
- 18 of the main reasons that we believe that the government
- 19 is very interested to push this project forward. And I
- 20 would like to thank all of you for the past 12 months for
- 21 all the help.
- 22 CHAIRPERSON PETERSEN: First of all,
- 23 congratulations on where you're going.
- MR. XU: Thank you.
- 25 CHAIRPERSON PETERSEN: A couple of questions.

1 When you produce the resins, what is the intended market

- when you produce the results, what is the intended market
- 2 that you're looking at right now? Where are you going to
- 3 be selling the materials? And you don't need to be
- 4 specific, but is it going overseas or are we going to be
- 5 using it domestically?
- 6 MR. XU: It all goes to domestic. We have
- 7 compounders in this country that are very interested in
- 8 this product. We also have potential customers in the
- 9 trash bag manufacturer sector.
- 10 CHAIRPERSON PETERSEN: Okay.
- MR. XU: We -- actually, we have one potential
- 12 customer in Ventura County that makes some kind of toilet
- 13 plunge using a low-density polyethylene material. And of
- 14 course, we have a lot of other end users in the plastic
- 15 wood industry that can easily use this material because
- 16 their requirements are much more forgiving than the trash
- 17 bag manufacturer. And our target will be hoping that we
- 18 can supply all the material produced to the trash bag
- 19 manufacturers.
- 20 CHAIRPERSON PETERSEN: How long have you been in
- 21 this country?
- MR. XU: Seven years.
- 23 CHAIRPERSON PETERSEN: Seven years?
- MR. XU: Yes.
- 25 CHAIRPERSON PETERSEN: So you saw what was going

- on in China -- and it's been going on a long time.
- 2 MR. XU: Yes.
- 3 CHAIRPERSON PETERSEN: I've actually visited
- 4 facilities there. And you decided to come here and start
- 5 up a business to do this?
- 6 MR. XU: Yes.
- 7 CHAIRPERSON PETERSEN: How about this? This is
- 8 great.
- 9 MR. XU: We have a lot of experience in doing it
- 10 in China, and I personally think that it's very
- 11 inefficient. And it's --
- 12 CHAIRPERSON PETERSEN: Right.
- 13 MR. XU: -- very, very labor intensive and also
- 14 have a very high loss factor because of the way they do
- it. That's why we -- that's why we hired several
- 16 consultants from Italy, because I believe they are the
- ones that have the best technology, I assume.
- 18 CHAIRPERSON PETERSEN: Okay.
- MR. XU: And we come up with this system will --
- 20 definitely will fit the market right now in the U.S.
- 21 CHAIRPERSON PETERSEN: Okay. Two things I'd
- 22 like for you to do, if you wouldn't mind: One is I would
- 23 like you to work with us and especially some of the large
- 24 bag manufacturers about showing them how to deal with
- 25 this and how to incorporate your product into their

- 1 product. That's No. 1. And No. 2, when you get ready to
- 2 open this facility up, I want you to invite the Board,
- 3 and we're going to do some press on this, because this is
- 4 what needs to happen. This is market development. This
- 5 is Recycle 101. This is great. Good stuff.
- 6 Congratulations.
- 7 MR. XU: Thank you.
- 8 CHAIRPERSON PETERSEN: Okay.
- 9 COMMITTEE MEMBER PEACE: This is absolutely
- 10 wonderful because we just heard in the last item,
- 11 Item 19, that California actually needs like ten of these
- 12 type of facilities to handle all of our plastics. Can
- 13 you tell me what kind of collection infrastructure you're
- 14 going to set up?
- 15 MR. XU: We are not intending to change the
- 16 existing collection because it will require a lot more
- 17 money, let's put it that way. Right now, we are kind of
- 18 satisfied with the present collection system.
- 19 COMMITTEE MEMBER PEACE: So where do you collect
- 20 it from right now? Where do you plan to --
- 21 MR. XU: When the farmer, the farmer -- in the
- 22 county of Ventura, there's two seasons, the winter season
- and the summer season. So the plastic will be pulled
- from the farm in July/August and December and January.
- 25 The typical -- a hauler will provide a 40-yard

- bin, open top, at the fill. The farmers are supposed to
- 2 pull the plastics and dump into that open-top thing.
- 3 They're not allowed to dump any kind of debris into the
- 4 container; however, when we receive the material, there
- 5 are going to be a lot of soil and dirt and drip tapes,
- 6 which is a different material, that we probably have to
- 7 separate it out before we run it through the wash line.
- 8 That's why we are working closely with haulers
- 9 and also transfer stations, because it's more than one
- 10 hauler in the county. And if you choose to work -- let's
- 11 say we missed out some other area. This plastic will
- 12 be -- end up at a transfer station, and it's going to be
- 13 baled before sending it to the landfill. We want to
- 14 intercept any recyclable material before it goes to the
- 15 landfill, because once it ends up in the landfill, I
- don't think we could recycle them because there's going
- 17 to be too much contaminations.
- 18 COMMITTEE MEMBER PEACE: Thank you. I was so
- 19 glad to hear that you are involved in our working groups
- 20 for the plastic. That's great.
- MR. XU: Sure.
- 22 COMMITTEE MEMBER PEACE: Did they need a Water
- 23 Board permit or an Air Board permit?
- 24 MR. XU: We have obtained the water permit and
- also the air permit, yes.

- 1 COMMITTEE MEMBER PEACE: Okay. Thank you.
- 2 COMMITTEE MEMBER WASHINGTON: Mr. Chair.
- 3 You said, now, from your loan you would produce
- 4 30 new jobs?
- 5 MR. XU: Yes.
- 6 COMMITTEE MEMBER WASHINGTON: What type of
- 7 positions will you be filling with this loan?
- 8 MR. XU: We're going to have three shifts. Each
- 9 shift will require seven line workers. Each shift also
- 10 require a supervisor. So there's eight per shift, so 24.
- 11 And then we have two quality controls. And then the
- 12 other will be administrators and general manager.
- 13 COMMITTEE MEMBER WASHINGTON: That's great.
- 14 That is out of sight. That's excellent.
- 15 CHAIRPERSON PETERSEN: Well, again,
- 16 congratulations. I think this is grand.
- 17 COMMITTEE MEMBER WASHINGTON: Mr. Chair, I'd
- 18 like to move adoption of Resolution 2005-331.
- 19 COMMITTEE MEMBER PEACE: Does that need to be
- 20 the revised? Does that need to -- since it was a
- 21 different amount?
- 22 COMMITTEE MEMBER WASHINGTON: Well, we got the
- 23 new --
- 24 ACTING DEPUTY DIRECTOR ORR: It would need to be
- 25 the revised amount, and we will actually enter that in as

- 1 a revised item resolution into the BOD system between now
- 2 and the Board meeting.
- 3 CHAIRPERSON PETERSEN: Okay. Is there a second?
- 4 COMMITTEE MEMBER WASHINGTON: So it's revised at
- 5 the Board meeting.
- 6 COMMITTEE MEMBER PEACE: Second.
- 7 CHAIRPERSON PETERSEN: Ms. Balluch, the roll,
- 8 please.
- 9 COMMITTEE SECRETARY BALLUCH: Peace?
- 10 COMMITTEE MEMBER PEACE: Aye.
- 11 COMMITTEE SECRETARY BALLUCH: Washington?
- 12 COMMITTEE MEMBER WASHINGTON: Aye.
- 13 COMMITTEE SECRETARY BALLUCH: Petersen?
- 14 CHAIRPERSON PETERSEN: Aye.
- Thank you.
- 16 MR. XU: Thank you.
- 17 CHIEF COUNSEL CARTER: Chair Petersen, that
- 18 matter can go on fiscal consent, if you direct.
- 19 CHAIRPERSON PETERSEN: Great. Let's do that.
- 20 Thanks, Marie. Keep me on track here.
- 21 Okay. Next item.
- 22 ACTING DEPUTY DIRECTOR ORR: Okay. Next item is
- 23 Item F or Agenda Item 16.
- 24 COMMITTEE MEMBER WASHINGTON: Mr. Chair, on
- 25 Item F, let's see, make sure this is the one. All right.

- 1 Yeah. Mr. Chair, I will abstaining from participating on
- 2 this item pursuant to Government Code section 84308
- 3 because the company that is seeking an RMDZ loan are
- 4 sponsoring a campaign fundraising event in my honor later
- 5 this month.
- 6 CHAIRPERSON PETERSEN: Very good, Carl. Thank
- 7 you.
- 8 MR. TSUKIMURA: This item presents for
- 9 consideration the Golden By-Products, Inc., dba Scrap
- 10 Tire Company application to the RMDZ Revolving Loan
- 11 Program. The loan request is for \$880,000 to finance the
- 12 purchase of equipment. The project has projected
- increased diversion of post-consumer waste tires from the
- 14 landfill by 12,000 tons annually. The project is located
- in Ballico, California, within the Merced County
- 16 Recycling Market Development Zone.
- 17 Golden By-Products, Inc., was started over 30
- 18 years ago by Jim and Karen Barstow as a large-volume
- 19 materials handling business processing almond hulls to
- 20 manufacture cattle feed for the local dairy industry.
- 21 The tire recycling business was started in 1997, and the
- 22 company now owns over 300 collection trailers servicing
- 23 Northern California's tire generators, which include tire
- 24 retailers, trucking companies, and municipalities.
- 25 Presently over 4 million scrap tires are collected and

- 1 processed annually by Golden By-Products.
- 2 This is the second loan to be awarded to Golden
- 3 By-Products. On March 18, 2003, the Board approved an
- 4 RMDZ loan in the amount of \$1,375,000 to purchase
- 5 equipment to expand their tire recycling project. That
- 6 loan currently has a balance of 1,193,000 and is being
- 7 repaid as agreed.
- 8 Staff from the Board Permitting and Enforcement
- 9 Division has reviewed the project and reports that no
- 10 solid waste permit is required.
- 11 A waste tire facility inspection by Board staff
- 12 on November 7, 2005, determined that the facility had
- 13 exceeded the waste tire permit maximum of 150,000 tires.
- 14 A notice of violation was issued, and Golden By-Products
- 15 was given 60 days to bring it back into compliance. On
- 16 December 1st, a reinspection was made by Board staff, and
- 17 it was found that Golden By-Products was in compliance.
- 18 Diversion, Planning and Local Assistance has
- 19 reviewed the project and determined that the materials to
- 20 be processed are normally disposed of in a landfill. And
- 21 this loan was presented to and approved by the loan
- 22 committee on December 1st.
- Ms. Jana Nairn and Mr. Michael Dunbar are
- 24 present here today to answer any specific questions that
- 25 the Committee may have regarding their project. And

- 1 staff is recommending approval of this agenda item as
- 2 presented.
- 3 CHAIRPERSON PETERSEN: Great. Are there any
- 4 comments?
- 5 COMMITTEE MEMBER PEACE: I have a couple
- 6 questions. Is 150,000 tires the maximum amount allowed
- 7 under a major waste tire facility permit?
- 8 MS. NAIRN: I can answer that question, thank
- 9 you, Ms. Peace. My name is Jana Nairn with Golden
- 10 By-Products.
- Our facility is permitted for 150,000. You can
- 12 be permitted for whatever the amount is. The permit
- 13 level is based on the complete application that has --
- 14 that is through your -- the Waste Board's Permitting and
- 15 Enforcement Division and tied specifically to a financial
- 16 cleanup bond that our company must have in place based on
- 17 the level of how much we need. The 150,000 that we are
- 18 allocated or that is tied to the specific level of our
- 19 cleanup bond and all the other factors that are included
- 20 in that, in that permit.
- 21 We were -- the wording is a little bit unclear
- 22 in the application. We were -- in our inspection, we
- were over by 10,000 tires. That's four truckloads. We
- handle about 40,000 tires a day in our facility, so it
- 25 was a very slight overage. And as he stated, within less

- 1 than 30 days when they came back, we were within
- 2 compliance.
- 3 COMMITTEE MEMBER PEACE: Will you be trying to
- 4 get a higher limit, a new permit with a higher limit?
- 5 MS. NAIRN: We -- we can -- we have thought
- 6 about that, and we've discussed it as we've looked at how
- our company has grown. We're at a position right now
- 8 where we really feel that it is an adequate amount
- 9 considering our increased throughput. The earlier loan
- 10 that we received allowed us to add some additional
- 11 shredders that increased our throughput from about eight
- 12 ton an hour up to 18 ton an hour, and that helped us to
- 13 handle the flow of tires.
- 14 So at the volume of 4 million tires a year right
- now, we really feel that we're -- that it -- that
- 16 we're -- that the 150 is pretty adequate. It is a
- 17 breathing organism almost in a sense where we're just
- 18 handling so much materials that it's changing on a
- 19 regular basis, not only the volumes, but the footprints
- 20 as well. So we really feel that for the most part,
- 21 probably 99 percent of the time, we're under that 150.
- 22 COMMITTEE MEMBER PEACE: I guess it's going out
- just as fast as it's coming in?
- MS. NAIRN: Constantly.
- 25 COMMITTEE MEMBER PEACE: I guess because the

question I had was if you're over your limit of 150,000

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- when you were just processing 23,000 tons a year, how
- 3 would you stay within your limit when you're expanding to
- 4 35 -- I mean 23,000 tons, that how would you stay within
- 5 your limit when you increased that to processing 35,000
- 6 tons?

- 7 MS. NAIRN: Okay. I can clarify that also.
- 8 The 23,000 tons is what's being diverted right
- 9 now. We're still -- we're handling 40,000 tons, but
- 10 we're diverting 23,000, the balance of which goes to the
- 11 landfill, primarily as ADC at this time. And what we'll
- 12 be doing is not increasing our total volume, but reducing
- 13 what goes to ADC and instead now diverting an additional
- 14 12,000 tons.
- 15 COMMITTEE MEMBER PEACE: Okay. I guess that
- 16 answers my question.
- 17 CHAIRPERSON PETERSEN: Great. Now, I've got a
- 18 couple questions. So would you consider your company a
- 19 large tire processor in your area or the largest?
- 20 MS. NAIRN: I would humbly say that, yes, we're
- 21 one of the largest tire recyclers in California.
- 22 CHAIRPERSON PETERSEN: So -- and you have no
- 23 problem with supply?
- 24 MS. NAIRN: Well, we compete for supply on a
- 25 regular basis with other haulers in the area and with

- 1 other recyclers and constantly competing against the
- 2 least cost options, which continually will be to landfill
- 3 the material. Chop it up, simply, and landfill it.
- 4 CHAIRPERSON PETERSEN: Right. Right. So we're
- 5 not alternative cover fans, are we?
- 6 MS. NAIRN: Not necessarily.
- 7 CHAIRPERSON PETERSEN: Oh, good. Oh, good.
- 8 Well, congratulations. You've got a great business. And
- 9 keep going.
- 10 MS. NAIRN: Thank you. Welcome to the Board,
- 11 and we look forward to working with you. And please come
- 12 see our facility as --
- 13 CHAIRPERSON PETERSEN: Oh, yes. We'll be by.
- MS. NAIRN: Whenever you like.
- 15 CHAIRPERSON PETERSEN: I'll stop on by.
- MS. NAIRN: Good.
- 17 CHAIRPERSON PETERSEN: Okay.
- 18 COMMITTEE MEMBER PEACE: Thank you, Jana.
- 19 With that, I'd like to move Resolution
- 20 No. 2005-322.
- 21 CHAIRPERSON PETERSEN: Well, I'll second.
- 22 COMMITTEE SECRETARY BALLUCH: Peace?
- 23 COMMITTEE MEMBER PEACE: Aye.
- 24 COMMITTEE SECRETARY BALLUCH: Petersen?
- 25 CHAIRPERSON PETERSEN: Aye.

- 1 And this goes on fiscal consent; right? Got
- 2 that, okay.
- MS. NAIRN: Thank you very much.
- 4 CHAIRPERSON PETERSEN: Thanks, guys.
- 5 The next item.
- 6 MR. TSUKIMURA: The next item is Item G or
- 7 Agenda Item 17. And this presents for consideration the
- 8 North SLO County Recycling, Inc., dba North County
- 9 Recycling application to the RMDZ Loan Program. The loan
- 10 request is for \$225,000 to finance the purchase of
- 11 equipment.
- 12 This project has projected increased diversion
- 13 of post-consumer wood, sheetrock, green waste, and C and
- 14 D material from the landfills by 20,000 tons annually
- over the next three years. The project is located in
- 16 Paso Robles, California, within the Central Coast
- 17 Recycling Market Development Zone.
- 18 This is a second loan for North SLO. On
- 19 December 10, 2002, the Board approved a loan in the
- amount of \$750,000 to North SLO to purchase equipment,
- 21 and that loan currently has a balance of \$660,000 and is
- 22 being repaid as agreed.
- 23 Staff from the Board's Permitting and
- 24 Enforcement Division has reviewed the project and reports
- 25 that no solid waste permit is required. Diversion,

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Planing and Local Assistance has reviewed the project and

- $\,2\,$ $\,$ determined that the materials are normally disposed of in
- 3 a landfill. The loan was presented to and approved by
- 4 the loan committee on December 1st.
- 5 Ms. Renee Coleman of North SLO is present here
- 6 today to answer any questions that the Committee may have
- 7 regarding this project. Staff is recommending approval
- 8 of this agenda item as presented.
- 9 CHAIRPERSON PETERSEN: Great. Any comments?
- 10 COMMITTEE MEMBER PEACE: No, I just want to say
- 11 we need these types of facilities. This is great.
- 12 With that, I'd move Resolution No. 2005-333.
- 13 CHAIRPERSON PETERSEN: I'll second.
- Ms. Balluch.
- 15 COMMITTEE SECRETARY BALLUCH: Peace?
- 16 COMMITTEE MEMBER PEACE: Aye.
- 17 COMMITTEE SECRETARY BALLUCH: Washington?
- 18 (No audible response.)
- 19 COMMITTEE SECRETARY BALLUCH: Petersen?
- 20 CHAIRPERSON PETERSEN: Aye.
- 21 Thanks, Marie.
- Okay. With that, that's the end of the agenda
- 23 items.

- 24 Is there any other comments from anybody in the
- 25 room?

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 1
               Well, grand. Thanks for bearing with me on my
      first Committee meeting. Hope we did well. Thank you,
 2
      everybody.
 3
               The meeting is adjourned.
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               (The meeting concluded at 11:22 a.m.)
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61 1 CERTIFICATE OF REPORTER I, YVONNE K. FENNER, a Certified Shorthand 2 Reporter of the State of California, and Registered 3 4 Professional Reporter, do hereby certify: 5 That I am a disinterested person herein; that the 6 foregoing California Integrated Waste Management Board, 7 Sustainability and Market Development Committee meeting 8 was reported in shorthand by me, Yvonne K. Fenner, a Certified Shorthand Reporter of the State of California, 9 and thereafter transcribed into typewriting. 10 I further certify that I am not of counsel or 11 attorney for any of the parties to said meeting nor in 12 any way interested in the outcome of said meeting. 13 14 IN WITNESS WHEREOF, I have hereunto set my hand this 15th day of December, 2005. 15 16 17 18 19 20 21 22 23 YVONNE K. FENNER, CSR, RPR 24 Certified Shorthand Reporter

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